

Bank Secrecy and Spotting Money Laundering

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Money Laundering Through Real Estate

- Money Laundering
- AML Legislation
- AML Program Requirements
- Geographic Targeting Orders
- Real Estate Crime Problems and Red Flags
- Takeaways





Why Should You Care?

- What do these crime problems have in common?
 - Corruption
 - Drugs
 - Human trafficking
 - Flight capital
 - Other criminal activity
 - The offenders must launder the proceeds of their illicit activity
- What does that mean to real estate professionals?
 - Real estate is a major facilitation tool
 - Real estate provides tremendous opportunity for exploitation





Money Laundering



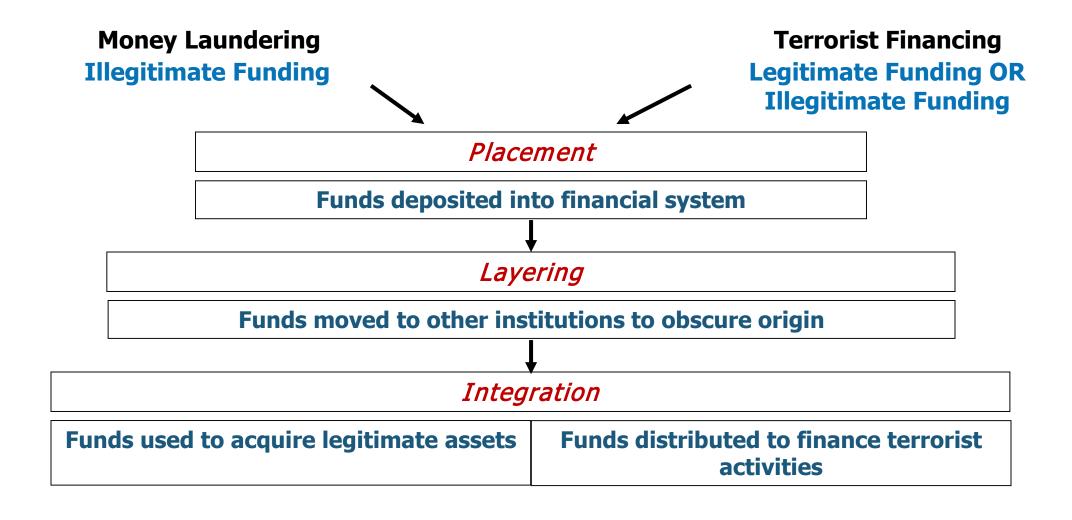
Money Laundering Considerations

- Key words or drivers differentiating between who prevails (good guys or bad guys)
 - Transparency
 - Reasonableness
 - Perspective
 - Diligence (inherently reactive process)
 - Innovation
 - Exploitation
 - Reporting





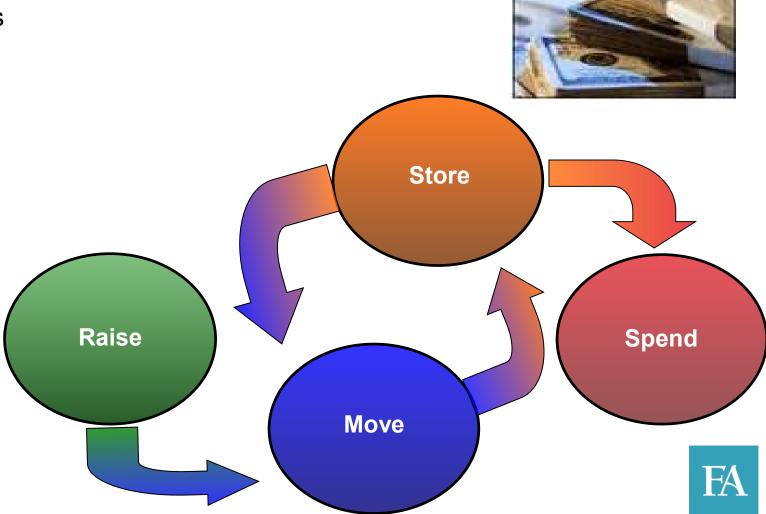
Money Laundering: The Process



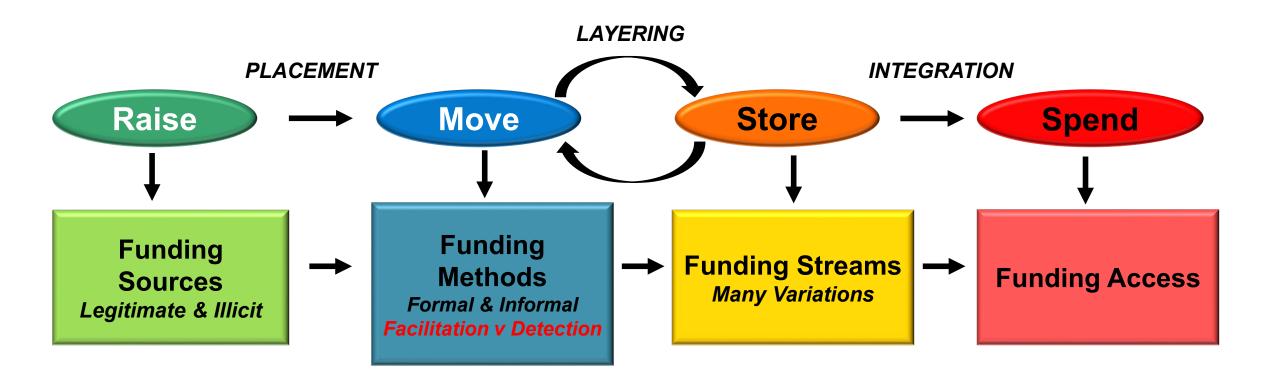


Understanding & Disrupting: Funding Flows

- Must understand four dimensions
 - Organization
 - Funding capacity
 - Source of funds
 - Means to launder money
 - Availability of funds
 - Funding mechanism
 - Formal financial system
 - Informal system
 - Group members
- Funding cycle
 - Raise
 - Move
 - Store
 - Spend



Money Laundering: The Process





Areas of Criminal Exploitation

- Fraudulent Activity
 - Major financial frauds
 - Common fraud
- Criminal predicate offenses
 - Invariably includes fraud and requires money laundering
- Fraudsters and affiliations
 - Individuals
 - Groups of individuals
 - Organizations
 - Criminal and terrorist







Emerging Fraud Trends in 2019

Cyber / Internet Fraud

- Business email compromise
- Data breach
- Denial of service
- Email account compromise
- Malware / scareware
- Phishing / spoofing
- Ransomware

Virtual Currency

- Bitcoin
- Initial coin offerings

Opioids

Fentanyl

Elder Fraud

- Market manipulation
- Grandparent scams
- Romance fraud

Other significant crime problems with fraud components

- Drug trafficking
- Human trafficking.
- Counterfeit goods

Public Corruption

Trade-based Money Laundering



Contrasts of Using Financial System

- In using the financial system, criminals and terrorists are confronted with distinct contrasts
 - Facilitation tool v. detection mechanism
- Serves as facilitation tool by providing continuous access to funds
 - Financing the lifeblood of criminal and terrorist organizations
- Serves as detection mechanism because funds can be identified through monitoring and / or investigation
 - Financing a major vulnerability





U.S. AML Legislation







Evolution of BSA Legislation

- The key U.S. AML / CFT legislative framework is the Bank Secrecy Act (BSA)
 - Also known as the Financial Recordkeeping of Currency and Foreign Transactions Act of 1970
- The BSA was significantly amended buy the Uniting and Strengthening America by Providing Appropriate Tools Required to Intercept and Obstruct Terrorism Act of 2001 (U.S. PATRIOT Act)
 - Title III of USA PATRIOT Act is the International Money Laundering Abatement and Anti-Terrorism Financing Act of 2001
- Since 1970, other AML / CFT laws have been passed to enhance the BSA



Purpose of BSA

- Purpose of BSA to require U.S. financial institutions to maintain appropriate records and file certain reports involving currency transactions and a financial institution's customer relationships
- Currency transaction reports (CTRs) and suspicious activity reports (SARs) are the primary means used by banks to satisfy BSA requirements
- Recordkeeping regulations also include requirement that a financial institution's records be sufficient to enable transactions and activity in customer accounts to be reconstructed in necessary



Intent of BSA

- The implementing regulations under the BSA were originally intended to aid investigations into an array of criminal activities, from income tax evasion to money laundering
- In recent years, the reports and records prescribed by the BSA have been utilized as tools for investigating individuals suspected of engaging in illegal drug and terrorist financing activities
 - Law enforcement agencies have found CTRs to be extremely valuable in tracking cash generated for illicit purposes
 - SARs are likewise extremely valuable to law enforcement agencies



BSA Reports

Currency transaction reports (CTRs)

- Reports filed by certain types of financial institution for cash currency transactions of more than \$10,000 in one business day
 - · Multiple transactions aggregated

Form 8300 (cash over \$10,000 received in trade or business)

• Should be completed and submitted to IRS if a person engaged in trade or business receives more than \$10,000 in a single or multiple related transactions in currency

Suspicious activity report (SAR)

Report that documents suspicious or potentially suspicious activity attempted of conducted at or through a financial institution

Report of Foreign Bank and Financial Accounts (FBAR)

Report that must be filed by U.S. person who has financial interest in or signature or other authority over any
foreign financial account exceeding \$10,000 alone or in aggregate at any time over a calendar year

Report of International Transportation of Currency or Monetary Instrument (CMIR)

• Each person who physically transports, mails, or ships currency or monetary instruments in excess of \$10,000 at one time into or out of the U.S. must file a CMIR



Congressional Consensus Regarding BSA

- BSA legislation should or must be updated
- Concerns regarding the effectiveness & efficiency of BSA reporting
- Multiple Congressional committees assessing numerous issues and considering legislation
 - Bipartisan consensus
- Congressional interest gaining momentum





Concerns, Prior Experience & Possibilities

Concerns

- Congressional will / motivation / understanding
- Stakeholder engagement
- Getting it right

Prior experience dealing with the Hill

Possibilities

- Potential legislation in due course
- Potential legislation driven by 9/11 like event
 - PATRIOT Act 2.0



Key Issues & Testimony

Key Issue

- AML reporting requirements / thresholds
- Safe Harbor / information sharing
- CDD / beneficial ownership
- Financial inclusion / de-risking
- Terrorist financing
- Human trafficking
- Financial technology protection
- Cash purchase of real estate
- Other matters

Congressional Testimony

- Clearing House representatives (various hearings)
- Lormel (Senate Banking Committee) (January 9, 2018)
- Lormel (Senate Banking Sub-Committee) (June 20, 2018)
- Lormel (House Financial Services Sub-Committee) (March 13, 2019)





U.S. AML Program Requirements







AML Program

- An AML program must be
 "reasonably designed" to
 prevent the system from being
 used to launder money or to
 finance terrorist activity
- Financial institutions are not expected to identify all illicit activity but to have a program "reasonable designed" to identify and report suspicious activity / transactions on a consistent and timely basis





Basic Elements and Pillars

- Policies and procedures
- Designated compliance officer
- Training
- Independent review
- (2018) CDD









Consequences of Non-Compliance

- Consequences to a financial institution for not operating an AML program that is "reasonably designed" to identify suspicious activity in the U.S. includes:
 - Enforcement actions
 - Civil law suits
 - Deferred prosecution
 - Criminal prosecution





Nonbank Financial Institutions

- Nonbank financial institutions include all entities, excluding depository institutions, considered to be financial institutions under the Bank Secrecy Act
- Certain nonbank financial institutions are exempt from the requirement to maintain an AML program under Section 352 of the USA PATRIOT Act
 - Persons involved in real estate settlements and closings are exempt from requirements to maintain an AML program
 - FinCEN encourages persons involved in real estate closings and settlements to voluntarily file SARs
 - Safe harbor provisions apply
 - SARs extremely beneficial to law enforcement



Geographic Targeting Orders







Geographic Targeting Order (GTO)

- FinCEN can issue orders imposing additional recordkeeping and reporting requirements on domestic financial institutions or non-financial trades or businesses in a specific geographic area for transactions involving certain amounts of U.S. currency or monetary instruments
- Effective for up to 180 days
- Renewable for additional 180 days if circumstances justified
- Covered transactions must be reported within 30 days
- All records related to compliance with GTO must be retained for five years from last day GTO is effective



Real Estate GTOs

- Issued initially in March 2016, by FinCEN
- Consistently renewed and expanded
 - Initially in effect in Manhattan and Miami
 - Expanded to cover housing markets in New York, Florida, Texas, California and Hawaii
- Applies to real estate transactions involving luxury property purchased through shell companies
 - Particularly when conducted with cash and no financing
- Reporting thresholds went from millions to \$300,000
- Real estate professionals encouraged to file voluntary SARs
- Legislative considerations / proposals regarding real estate reporting requirements



Real Estate Crime Problems





Understand the Crime Problem

To address the threat, you must understand the threat

- Mortgage fraud and money laundering through mortgage fraud
- · Phishing and wire transfer fraud
- Money laundering through real estate

Warning signs (red flags)

- Lack of transparency
- Questionable source of funds
- Reasonableness of parties involved in transaction

Identify risk factors

Geographic risk / customer risk / transaction risk

Situational awareness

 Personal security / identifying money laundering in real estate





Situational Awareness from a Real Estate Perspective

Situational awareness from a real estate perspective should focus on:

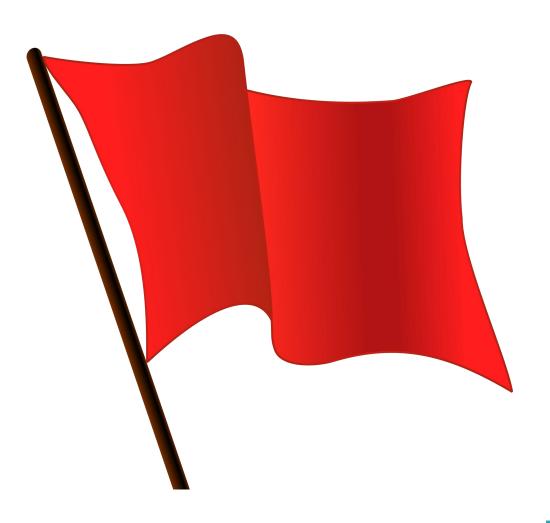
- The money laundering threat
 - Lack of transparency
 - Current and emerging trends
- Funding
 - Sources
 - All cash / cash and or other financing
- Who you are dealing with (beneficial ownership)
 - Organizations
 - Individuals





Red Flags For Fraud and Money Laundering Involving Real Estate

- Many sources list red flags, to include:
 - FinCEN
 - FBI
 - The FFIEC Examination Manual (Appendix F)
 - Protiviti Guide to U.S. AML Requirements
 - National Association of Realtors
 - American Land Title Association
 - Google and other sources
- Red flags can be developed through media reports
- Red flags can be developed from case study typologies
- Red flags can be developed from legal filings to include a criminal information, indictments, search and arrest warrants





Mortgage Fraud Red Flags

Two areas of mortgage fraud

- Fraud for profit
- Fraud for housing

Common mortgage fraud schemes

- Foreclosure rescue schemes
- Loan modification schemes
- Illegal property flipping
- Builder bailout / condo conversion
- Equity skimming
- Silent second
- Commercial real estate loans
- Air loans







Phishing / Wire Fraud

- Use of altered email address
- Victims vulnerable through unsecured channels
- Use unwitting third parties to facilitate fraud
- Use of malware
- Perpetrators proactive
 - Maintain contact with multiple parties
 - Manipulate and compartmentalize victims and / or third parties
 - Frequently impersonate parties involved in transaction





Money Laundering Through Real Estate

- Geographic Targeting Order (real estate)
 - All cash purchases by shell companies
- Suspicious transactions include:
 - Lacks economic sense or has no apparent lawful business purpose
 - Suspicious real estate transactions may include purchases / sales that generate little to no revenue or are conducted with no regard to high fees or monetary penalties
 - Is used to purchase real estate with no regard for the property's condition, location, assessed value or sale price
 - Involves funding that far exceeds the purchaser's wealth, comes from an unknown origin, or is from or goes to unrelated individuals or companies
 - Is deliberately conducted in an irregular manner
 - Illicit actors may attempt to purchase property under an unrelated individual's or company's name or ask for records (e.g., assessed value) to be altered



Takeaways





Conclusion and Takeaways

- Understand the nexus between fraud and money laundering
 - Intertwined with most other predicate offenses
- As a nonbank financial institution, you can be a facilitation tool or detection mechanism
 - Consequences of facilitation v. detection
- Understand the crime problem
- Practice situational awareness and recognize warning signs that apply to you
 - Lack of transparency
 - Questionable source of funds
 - Reasonableness of parties involved in transaction











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